# Sales Tax Exemptions

GRAHAM CAMPBELL
JOINT FISCAL OFFICE
JANUARY 22, 2018

### Why do we exempt certain sales?

- Limit the regressivity of the sales tax
  - Lower income taxpayers tend to spend a higher percentage of their income on goods
- Avoid potential tax pyramiding on intermediate inputs
  - Sales tax is charged to multiple layers in the production process so the final user pays the accumulation of taxes
- To encourage or discourage a certain type of behavior

Note: much overlap between these groups

### Limiting Regressivity

- Example exemptions include:
  - Groceries
  - Clothing and footwear
  - Medical products
  - Rentals of washing facilities
  - Energy purchases for a residence
- Even with these exemptions, sales taxes can still be regressive.
  - Achieving full and true progressivity would be a significant reduction in the tax base (ie, expensive).

#### **Avoiding Tax Pyramiding**

- Tax pyramiding avoided in large part by only taxing "final goods" but some purchases remain
- Example exemptions include:
  - Agricultural inputs/energy purchases (to an extent)
  - Fuels for railroads
  - Railroad rolling stock
  - Ferryboat parts
  - Sales of films to movie theaters
- Tax pyramiding could still be happening/unavoidable
  - o Business buys nails from Home Depot and pays sales taxes...

## Encouraging/discouraging behavior

- Example exemptions include
  - Newspapers
  - Admission fees to museums
  - Property incorporated into a net metering system
  - Purchase by and to a 501(c)(3) organization
  - Tracked vehicles
  - Agricultural exemptions
- Taxes can be used to discourage behavior
  - o Sales tax on soda
  - Excise taxes on liquor and cigarettes